The **Welsh Housing Conditions Survey (WHCS) 2017-18** collected information about the condition and energy efficiency/performance of all types of housing in Wales. The Survey included all tenures, but not vacant dwellings. This bulletin contains information on energy efficiency of dwellings and energy saving measures. Unless otherwise stated differences discussed within this release are statistically significant. This bulletin contains only a selection of the results, further breakdowns can be found on our [results viewer](#).

**Main points**

- Homes in Wales have become significantly more energy efficient over the last decade, with social housing having the highest percentage of dwellings in EPC bands C or above.
- Flats were more energy efficient than houses; 55% of flats had an EPC band C and above compared with 25% of houses.
- Dwellings in rural areas tend to be less energy efficient than dwellings in urban areas.
- 7% of dwellings in Wales used at least one type of renewable energy in 2017-18 compared with less than 1% in 2008.
- 65% of dwellings in Wales are constructed of cavity masonry and 26% are constructed of solid masonry.
- Most dwellings in Wales (82%) used gas to heat their homes.
- Condensing-combi boilers were the most common boiler type (66%).

**About this bulletin**

This bulletin provides a national assessment of energy efficiency of dwellings, across all tenures, as measured by the [Welsh Housing Conditions Survey (WHCS) 2017-18](#).

This report also includes information on renewable energy, fuel usage and heating systems and makes comparisons to data on energy efficiency of dwellings from the [Living in Wales Property Survey 2008](#).

**In this release**

- Background
- Energy Performance
- Energy Efficiency Measures
- Construction Type
- Renewable Energy
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- Annex
- Key Quality Information
1. Background

The Welsh Housing Conditions Survey (WHCS) 2017-18 collected information about the condition and energy efficiency/performance of all types of housing in Wales. The Survey included all tenures, but not vacant dwellings. The WHCS is very much a standard housing conditions survey and where appropriate it has been adapted to meet the needs of housing policy in Wales. It is similar to those previously conducted in Wales and those of other UK nations. Where possible, comparisons to other UK nations have been made, using the most up to date data available at the time of preparing the publication. (See Key Quality Information).

Information gathered in the WHCS allows properties to be assessed for energy efficiency, Welsh Housing Quality Standard (WHQS), fuel poverty and the Housing Health and Safety Rating System (HHSRS). It will also help improve the housing domain in the Welsh Index of Multiple Deprivation 2019 update and underpin two of the Well-being of Future Generations National Indicators for Wales, specifically dwellings free from hazards and dwellings with adequate energy performance.

Policy Context

Two of the six cross-cutting priority areas of the national strategy Prosperity for All are Housing and Decarbonisation.

The Welsh Government’s Decarbonisation Programme requires that the carbon demand of Welsh Homes reduces by 80% (of 1990 levels) by 2050. A programme for the next term of government is being developed. The use of WHCS data in combination with other research will inform the programme direction on what works and how to target resources most effectively.

Since 2011, the Welsh Government have invested more than £240 million to improve the energy efficiency of more than 45,000 homes of those on low incomes or living in the most disadvantaged areas of Wales through the Warm Homes Programme. Further investment of £104 million is being provided for the Welsh Government Warm Homes for the period (2017-2021).

The Welsh Government’s Fuel Poverty Strategy ended in December 2018. Data from the Welsh Housing Conditions Survey will be used to develop outcome focussed objectives for the new Strategy which is currently in development. The Welsh Government’s energy efficiency strategy was set out for ten years: 2016 to 2026. The strategy indicates that taking action now and making plans for energy efficiency in the future will:

- contribute strongly across our wellbeing goals;
- be the most cost-effective means of meeting our commitments to reduce carbon emissions; and
- directly address fuel poverty by reducing the cost of heating the homes of vulnerable people.
2. Energy performance

This section provides analysis of the Welsh Housing Conditions Survey (WHCS) 2017-18 data relating to the energy performance and environmental impact of dwellings. Dwellings were awarded two classifications, both of which used the Standard Assessment Procedure (SAP):

- Energy Efficiency rating (widely referred to as the Energy Performance Certificate (EPC) banding)
- Environmental Impact (EI) rating.

Both ratings are divided into bands A to G, with band A being awarded to the best performing dwellings and G to the worst.

The SAP rating system is the methodology used by the Government to assess and compare how much energy a dwelling consumes and how much carbon dioxide it emits, based on standardised occupancy conditions. The assessment is based on standardised assumptions for occupancy and behaviour. This enables a like-for-like comparison of dwelling performance. The ratings are expressed on a scale between 1 and 100, where 100 represents no energy cost.

The EI rating is based on the dwelling’s impact on the environment in terms of carbon dioxide (CO₂) emissions associated with running the dwelling.

The most recent SAP methodology, SAP 2012, was used in the Welsh Housing Conditions Survey 2017-18. SAP 2012 is used by the other UK nations in their latest data meaning comparisons can be made. The Living in Wales Property Survey 2008 data has also been updated using the SAP 2012 methodology for comparative purposes. For more detail on SAP rating methodology, please see Key Quality Information.

Table 1.1: EPC and EI bands

<table>
<thead>
<tr>
<th>EPC/EI band</th>
<th>SAP/EI Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>92-100 (most efficient)</td>
</tr>
<tr>
<td>B</td>
<td>81-91</td>
</tr>
<tr>
<td>C</td>
<td>69-80</td>
</tr>
<tr>
<td>D</td>
<td>55-68</td>
</tr>
<tr>
<td>E</td>
<td>39-54</td>
</tr>
<tr>
<td>F</td>
<td>21-38</td>
</tr>
<tr>
<td>G</td>
<td>1-20 (least efficient)</td>
</tr>
</tbody>
</table>

Energy efficiency

As previously reported the average SAP rating for dwellings in Wales was 61 which is equivalent to EPC band D. Further breakdowns of average SAP ratings, along with UK comparisons were included in the headline results and breakdowns for Wales can also be found on the results viewer. This bulletin focuses mainly on the EPC bands rather than the average SAP ratings.
In Wales, the percentage of dwellings in EPC band D or above increased between 2008 and 2017-18, whereas the percentage of dwellings in bands E or below decreased.

As part of the Welsh Government aim to achieve net zero carbon emissions by 2050, a recommendation has been made to the Welsh Government by the Decarbonisation of Homes Advisory Group, to set a target to retrofit the Welsh housing stock in order to achieve an EPC band A rating (recognising that not all homes will be able to achieve this). A recommendation has also been made to Welsh Government to ensure that by 2025, all newly built homes in Wales must be built to be low carbon, energy and water efficient and climate resilient.

28% of dwellings in Wales had an EPC rating of band C or above. When compared with the other UK Nations, Wales has the lowest percentage of dwellings in EPC band C or above;

- England\(^1\) - In 2017-18, 30% of dwellings had an EPC rating of band C or above.
- Scotland\(^2\) - In 2017, 42% of dwellings had an EPC rating of band C or above.
- Northern Ireland\(^3\) - In 2016, 49% of dwellings had an EPC rating of band C or above.

The differences between the UK nations could be attributed, at least in part, to the age and type of the dwelling stock. Wales has the oldest stock and the lowest proportion of dwellings with an EPC rating of band C or above; Northern Ireland has the newest stock and the highest proportion of dwellings with an EPC rating of band C or above.

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1. English Housing Survey 2016: Energy report  
2. Scottish house condition survey: 2017 key findings  
Welsh Housing Quality Standard (WHQS)

The Welsh Housing Quality Standard (WHQS) is the Welsh Government standard of housing quality for social housing. The WHQS was first introduced in 2002 and aims to ensure that all dwellings are of good quality and suitable for the needs of existing and future residents. The Welsh Government set a target for all social landlords to improve their housing stock to meet the WHQS as soon as possible, but in any event by 2020.

The WHQS measures 42 individual elements within seven categories:

• in a good state of repair
• safe and secure
• adequately heated, fuel efficient and well insulated
• contain up-to-date kitchens and bathrooms
• well managed (for rented housing)
• located in attractive and safe environments
• as far as possible suit the specific requirements of the household (e.g. specific disabilities).

Chart 2.2: EPC bands by tenure, Wales, 2008 and 2017-18 (a)

Sources: Welsh Housing Conditions Survey 2017-18
Living in Wales Property Survey 2008

(a) Living in Wales data has been updated to SAP 2012 so direct comparisons can be made.
(b) The proportion of private rented dwellings in bands B and C is based on small sample sizes and is therefore less robust and should be treated with caution.
(c) There were no dwellings in EPC band A captured in LIW and the WHCS but administrative data shows that there are some dwellings in Wales with EPC band A.
In 2017-18, social housing was far more energy efficient than the other tenures, with 50% of dwellings having an EPC rating of band C and above. This is likely to be a result of improvements made to social housing as part of the WHQS and because social housing dwellings tend to be newer. The energy efficiency of dwellings in the owner-occupied and private rented sectors are broadly similar with 24% and 25% of dwellings having an EPC rating of band C or above respectively.

English housing stock\(^4\) was broadly similar to Wales although with slightly better energy efficiency across all tenures. The housing stock in Scotland\(^5\) had a similar pattern where the social housing tenure was the most energy efficient, with the energy efficiency of owner occupied and private rented dwellings being broadly similar. Across all tenures, dwellings in Scotland were more energy efficient than in Wales. Dwellings in Northern Ireland\(^6\) had much better energy efficiency across all tenures than dwellings in Wales. This was highest in the social housing tenure with owner occupied and private rented dwellings being broadly similar to one another.

Across all tenures in Wales, the percentage of dwellings with an EPC rating of band B and C increased between 2008 and 2017-18 and the percentage of dwellings with an EPC rating of band E, F and G decreased. The social housing tenure saw the largest increase in the percentage of properties with an EPC rating of band B or C from just 14% in 2008 to 50% in 2017-18. The private rented sector has seen the greatest reduction in properties in bands E, F and G, decreasing from 64% in 2008 to 21% in 2017-18. It should be noted that the private rented sector has seen the largest growth in numbers, most of this being newly built let to buy properties, so this could account for some of the change.

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\(^4\) English Housing Survey 2016  
\(^5\) Scottish House Condition Survey 2017  
\(^6\) Northern Ireland House Condition Survey 2016
Chart 2.3: EPC bands, by age of dwelling, Wales, 2017-18

As expected, chart 2.4 shows that newer dwellings have better energy efficiency ratings. Dwellings built before 1919 have the lowest proportion with EPC band B or C (7%) which increases to 59% for dwellings built after 1980.

Source: Welsh Housing Conditions Survey 2017-18

(a) The percentage of 1919 to 1944 dwellings in EPC bands B and C is based on small sample sizes and is therefore less robust and should be treated with caution. (b) There were no dwellings in EPC band A captured in the WHCS but administrative data shows that there are some dwellings in Wales with EPC band A.

(b) There were no dwellings in EPC band A captured in LIW and the WHCS but administrative data shows that there are some dwellings in Wales with EPC band A.
Chart 2.4: EPC bands, by type of dwelling, Wales, 2017-18

(a) The proportion of flats in band E,F and G is based on small sample sizes and is therefore less robust and should be treated with caution. This category includes purpose built flats, converted flats and flats plus non-residential dwellings.

(b) There were no dwellings in EPC band A captured in the WHCS but administrative data shows that there are some dwellings in Wales with EPC band A.

For all types of dwelling, the most common EPC band rating was D, with the exception of flats where this was B and C combined. Detached dwellings show a different pattern to the other dwelling types, as less than half of detached dwellings have an EPC band D rating. There are also a higher proportion of dwellings in the lowest EPC bands for detached dwellings compared to the other type of dwellings.

Changes to dwelling type categories mean it is not possible to directly compare EPC bands across dwelling types with 2008. However, when comparing ‘flats’ and ‘houses’, which included bungalows, the 2008 data also shows that flats are more energy efficient than houses, as in 2017-18.
Using the ONS definition where an area is considered rural if it is outside of settlements with a population of more than 10,000.

(b) There were no dwellings in EPC band A captured in the WHCS but administrative data shows that there are some dwellings in Wales with EPC band A.

Dwellings in rural areas tend to be less energy efficient than dwellings urban areas. This is likely to be because dwellings in rural areas tend to be older and there are more detached dwellings in rural areas. There are also fewer dwellings in the social housing tenure in rural areas, and these tend to be the most energy efficient type of dwelling.

**Adequate energy performance (SAP65 or above)**

Generally, the Welsh Government considers a dwelling with an Energy efficiency (SAP) rating of 65 or above to have adequate energy performance. (More information can be found on the National well-being indicators and WHQS webpages). Under this assumption, in 2017-18, 47% of dwellings in Wales had adequate energy performance, an increase compared with 2008 when 11% of dwellings had adequate energy performance. The key messages for breakdowns by tenure, age of dwellings, type of dwelling and urban/rural areas are similar to those for EPC bands. Charts and commentary on these breakdowns can be found in the Annex and further breakdowns can be found in the results viewer.

**Environmental Impact (EI) rating**

The EI rating is based on the dwelling’s impact on the environment in terms of CO₂ emissions associated with running the dwelling. Standard running conditions and the gross floor area (m²) are taken into account to ensure that dwellings of different sizes can be compared. The EI rating is expressed on a scale of 1 to 100, where 100 represents a carbon neutral dwelling. EI ratings are divided into bands from A to G using the same bands as those used by the EPC ratings, where band A represents dwellings with the highest EI rating and band G represents dwellings with the lowest EI rating.
In 2017-18, the average EI rating for all dwellings in Wales was 57, which is equivalent to EI band D. This was an improvement on the average EI rating of 45 (band E) in 2008.

**Chart 2.6: Environmental Impact (EI) bands, Wales, 2008 and 2017-18**

The environmental impact of dwellings in Wales has improved between 2008 and 2017-18. There was a decrease in the percentage with a worse environmental impact (EI bands E or below) and an increase in the percentage of dwelling with a lower environmental impact (EI band D and above).
Since 2008, the percentage of dwellings in bands E, F and G has decreased across all tenures and the percentage of dwellings in bands A, B and C has increased across all tenures. In 2017-8, across all tenures, the most common EI band was band D. The social housing sector had a higher proportion of dwellings in bands C and above (44%) compared with owner occupied and private rented dwellings (13% and 16% respectively).
Unsurprisingly, newer dwellings had better EI ratings; 46% of dwellings built after 1980 had an EI rating of band C or above compared with 11% of those built between 1945 and 1964. The percentage of dwellings with an EI rating of band E or below decreases from 60% of dwellings built before 1945 to 12% for dwellings built after 1980.

Chart 2.9: Environmental Impact (EI) bands, by type of dwelling, Wales, 2017-18

Source: Welsh Housing Conditions Survey 2017-18
Flats have a better environmental impact rating than all other types of dwelling. 50% of flats had an EI rating of band A, B or C, which was much higher than all other dwelling types. Flats were the only dwelling type with a higher percentage in EI rating bands A, B and C than in EI bands E, F and G.

The distribution of EI bands was broadly similar across all types of house, with the exception of detached dwellings. For houses, the most common EI band was band D, with the exception of detached dwellings where the E, F and G bands (combined) was the most common.

The Average EI rating was broadly similar across all types of housing ranging from 58 for detached dwellings to 62 for semi-detached. The average EI rating was higher for flats (67) meaning flats had less of an environmental impact than houses in terms of CO₂ emissions associated with running the dwelling.

It is not possible to directly compare EI bands across dwelling types with 2008 as the dwelling type categories have changed. However, the 2008 data also shows that flats had better EI ratings than houses, as in 2017-18.

Chart 2.10: Environmental Impact (EI) bands by type of area, Wales, 2017-18 (a)

Source: Welsh Housing Conditions Survey 2017-18

(a) Using the ONS definition where an area is considered rural if it is outside of settlements with a population of more than 10,000.

Dwellings in urban areas had better Environmental Impact Ratings (with higher percentages of dwellings in EI bands D and above and lower percentages of dwellings in EI bands E or below) than dwellings in rural areas. This is likely to be impacted by the different mix of types and age of dwellings in rural areas compared to urban areas.
3. Energy efficiency measures

This section contains information about dwelling characteristics and measures taken which can contribute towards improving their energy efficiency such as construction type, insulation, double glazing of windows, and low energy lighting. Generally, newer dwellings tend to have more energy efficiency measures, so charts on age of dwelling have not been included in this section, but can be found on the results viewer.

Chart 3.1: Energy efficiency measures present in dwellings, Wales, 2017-18

<table>
<thead>
<tr>
<th>Measure</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roof insulation</td>
<td>97%</td>
</tr>
<tr>
<td>Double glazing (a)</td>
<td>93%</td>
</tr>
<tr>
<td>Thermostatic radiator valves</td>
<td>82%</td>
</tr>
<tr>
<td>Cavity wall insulation</td>
<td>68%</td>
</tr>
<tr>
<td>Low energy lighting (b)</td>
<td>26%</td>
</tr>
<tr>
<td>Solid wall insulation</td>
<td>19%</td>
</tr>
<tr>
<td>Renewables (c)</td>
<td>7%</td>
</tr>
</tbody>
</table>

(a) A dwelling is considered to be have double glazing if 80% or more of the windows are double glazed.
(b) Dwellings with low energy lighting in all rooms.
(c) Renewables includes solar panels, solar photovoltaics, wind turbines, biomass and heat pumps.

In 2017-18, the most common type of energy efficiency measure was roof insulation, with 97% (where applicable) and the least common type of energy efficiency measure was renewables with 7%.

Note that the percentages in this chart are based on eligible dwellings only. i.e. flats without a loft are not included in the roof insulation percentage as it is not applicable for this category.
Roof insulation

97% of dwellings in Wales had roof insulation (where applicable). This is an improvement on the results observed in 2008 and 2004, where the figures were 84 per cent and 86 per cent respectively.

Chart 3.2: Roof insulation present, by tenure, Wales, 2008 and 2017-18 (a)

The proportion of dwellings with roof insulation varied by tenure with social housing having the highest proportion of dwellings with roof insulation (100%) and private rented having the lowest (94%). The private rented sector has seen the biggest increase since 2008 when 86% of dwellings had roof insulation compared to 95% and 99% of owner-occupied and social housing dwellings respectively.

As can be expected, the proportion of dwellings with roof insulation in 2017-18 was higher for newer dwellings, ranging from 95% in pre 1919 dwellings to 99% in post 1980 dwellings. A similar pattern was seen in 2008. Flats9 and terraced houses had the lowest proportions with roof insulation with 95% and 96% respectively and bungalows and semi-detached houses had the highest with 99% and 98% respectively, although these differences were not statistically significant. Different dwelling type categories were used in 2008 so it is not possible to directly

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8 Includes houses and top floor flats.
9 Only includes top floor flats
compare but when breaking down by flats and houses, there wasn't much variation in the proportion with roof insulation in 2008, with 94% for flats and 95% for houses.

There wasn’t much variation between urban and rural areas in both 2008 and 2017-18 (98% and 97% in 2017-18 and 95% for both urban and rural in 2008)

As part of the property survey, surveyors inspected the roof space to establish the thickness of the loft insulation installed. According to building regulations, the thickness of insulation will vary depending on the material you use and manufacturer’s specification. In 45% of dwellings the insulation was over 200mm thick (up from 27% in 2008. A further 33% of households had between 125mm and 200mm of insulation compared with 28% in 2008. Surveyors found that 23% of households had 100mm of insulation or less\textsuperscript{10} compared to 45% of households in 2008.

Double glazing\textsuperscript{11}

In 2017-18, 93% of dwellings in Wales had double-glazed windows compared to 82% in 2008.

Chart 3.3: Dwellings with Double Glazing by tenure, Wales, 2008 and 2017-18

When broken down by tenure, 97% of dwellings in the social housing tenure had double glazed windows compared with 93% in owner-occupied and 87% in private rented dwellings respectively. There has been an increase in the proportion of dwellings with double-glazing across all tenures since 2008, with the private rented sector seeing the biggest improvement, although this remains the tenure with the lowest proportion of dwellings with double glazed windows.

\textsuperscript{10} Includes dwellings with no insulation.

\textsuperscript{11} Includes dwellings where at least 80% of the windows are double glazed.
As can be expected, newer dwellings are more likely to have double-glazing with 98% of dwellings built after 1980 having double-glazing compared to 83% of dwellings built before 1919. A similar pattern was found in 2008, ranging from 96% in dwellings built after 1980 to 70% in dwellings built before 1919.

There was less variation when the percentage of dwellings with double glazing is broken down by dwelling type, ranging from 90% in detached dwellings to 95% in bungalows. It was not possible to compare the same groups with 2008, but when comparing houses and flats, the proportions of dwellings with double glazing weren’t very different, with 83% for houses and 80% for flats.

Urban dwellings were more likely to have double glazed windows with 95% compared to 89% in rural areas in 2017-18. This was also seen in 2008 when 85% of dwellings in urban areas had double glazing compared to 78% in rural areas.

**Thermostatic radiator valves**

The analysis in this section only refers to dwellings where it is possible to install thermostatic radiator valves. 82% of applicable dwellings in Wales in 2017-18 had thermostatic radiator valves\(^\text{12}\) compared to 56% in 2008.

In 2017-18, when broken down by tenure, the social housing tenure has the highest percentage (90%) of dwellings with thermostatic radiator valves compared with 82% for owner occupied and 72% for private rented dwellings. In 2008, owner occupied dwellings had the highest percentage of

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\(^{12}\) A dwelling is considered to have thermostatic radiator valves if they are present on more than 50% of radiators.
dwellings with thermostatic radiator valves with 58%, compared to social housing and private rented dwellings with 52% and 47% respectively.

Interestingly, dwellings built after 1980 had the highest percentage with thermostatic radiator valves in 2008 (66%) but in 2017-18 the newer (post 1980) dwellings had the lowest percentage (79%). The addition of thermostatic radiator valves to compatible heating systems is a cost effective way of increasing the energy efficiency of a dwelling which could explain the increase in older dwellings. In 2017-18, dwellings built between 1945 and 1964, and between 1965 and 1984 had the highest percentage of dwellings with thermostatic radiator valves with 86% and 87% respectively. In 2008, the percentage of dwellings using thermostatic radiator valves was similar across all pre 1980 age groups (53% to 56%).

In 2017-18, detached dwellings had the highest percentage of dwellings using thermostatic radiator valves (88%) whereas flats had the lowest (78%).

The percentage of dwellings using thermostatic radiator valves in 2017-18 was similar across urban and rural areas with 82% and 83% respectively. This was not the case in 2008 where there was a higher percentage of dwellings with thermostatic radiator valves in rural areas (61%) compared to urban areas (54%).

**Wall and construction type**

**Chart 3.5: Construction type of dwellings, Wales, 2017-18**

The majority of dwellings in Wales (92%) are constructed using masonry. 65% of dwellings are made of cavity masonry, 26% from solid masonry, and 1% from crosswall masonry. 4% of dwellings are constructed with a timber or steel frame and 4% are constructed of concrete.
Chart 3.6: Type of wall and insulation, Wales, 2017-18

- **solid uninsulated**
- **solid with insulation**
- **cavity uninsulated**
- **cavity with insulation**

Source: Welsh Housing Conditions Survey 2017-18

(a) The “other” category refers to other wall types (steel frame and timber frame).

The Survey recorded details of the type of walls in dwellings in Wales and also whether they were insulated. In 2017-18, 70% of dwellings had cavity walls, and 28% had solid walls. Of the dwellings in Wales with cavity walls, 68% are insulated. Of the dwellings in Wales with solid walls, 19% are insulated.

Chart 3.7: Wall type and insulation, by tenure, Wales, 2017-18

- **cavity with insulation**
- **cavity uninsulated**
- **solid with insulation**
- **solid uninsulated**

Source: Welsh Housing Conditions Survey 2017-18

(a) The “Other” wall types are not shown in this chart as the sample size is too small.

(b) For the proportion of private rented dwellings with solid insulated walls is based on small sample sizes and is therefore less robust and should be treated with caution.

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13 If there were no obvious signs of cavity wall insulation, the surveyor asked the household if they had it

14 If there were no obvious signs of cavity wall insulation, the surveyor asked the household if they had it
Social housing had the highest proportion of dwellings with insulated cavity walls with 59%. The proportion of dwellings with uninsulated cavity walls was similar across all tenures. The private rented sector has the highest proportion of uninsulated solid walls with 39%.

Chart 3.8: Estimated number of dwellings by wall type and insulation, by tenure, Wales, 2017-18 (a)

Source: Welsh Housing Conditions Survey 2017-18

(a) The “Other” wall types are not shown in this chart as the unweighted numbers are too small.
(b) The number of private rented dwellings with solid insulated walls is based on small sample sizes and is therefore less robust and should be treated with caution

When looking at the numbers rather than proportions, owner-occupied is the tenure with the highest number of insulated cavity walls with 441,000 properties, compared to social housing and private rented with 139,000 and 55,000 respectively. It should be noted that this reflects that the split of tenures in Wales.

There are around 606,000 uninsulated (cavity and solid) dwellings most of which (424,000) are owner occupied.
Chart 3.9: Wall type and insulation by age of dwelling, Wales, 2017-18 (a)

Source: Welsh Housing Conditions Survey 2017-18

(a) The “Other” wall types are not shown in this chart as the sample size was too small.
(b) The proportion of pre 1919 dwellings with insulated cavity walls is based on small sample sizes and is therefore less robust and should be treated with caution.
(c) The proportion of post 1980 dwellings with solid walls is based on small sample sizes and is therefore less robust and should be treated with caution.
(d) Insulated and uninsulated solid walls have been combined due to small sample numbers.

As expected, the majority (84%) of pre 1919 dwellings had solid walls. The proportion of dwellings with insulated cavity walls is higher in newer dwellings and the proportion with solid walls is lower. Over two thirds of dwellings built after 1945 had insulated cavity walls.
Semi-detached houses had the highest proportion of dwellings with insulated cavity walls (59%) and terraced houses had the lowest (27%), although this difference was not statistically significant. Terraced houses were far more likely to have solid walls (50%) than other types – this is likely to be because terraced houses tend to be older and traditionally built.

Rural dwellings were more likely to have solid walls, but this could be because rural dwellings tend to be older. 35% of dwellings in rural areas had insulated cavity walls compared with 25% in urban areas.

**Low energy lighting**

In 2017-18, 26% of dwellings used low energy lighting in all of their rooms, an increase from 4% in 2008. The proportion of dwellings using low energy lighting in 2017-18 didn’t vary much by tenure, ranging from 26% in owner-occupied and private rented dwellings to 29% in social housing. There was a similar pattern when looking at tenure in 2008, although the sample size for private rented dwellings was small and therefore not statistically significant.
Generally, newer dwellings are more likely to have low energy lighting in all rooms, with dwellings built after 1980 having the highest proportion (33%) and dwellings built between 1919 to 1944 having the lowest proportion (21%). The sample sizes for dwellings with low energy lighting in all rooms in 2008 was too small to break down by age of dwelling.

There wasn’t much variation between urban and rural areas with 25% of dwellings in rural areas using low energy lighting compared to 27% in urban areas. In 2008, 4% of dwellings used low energy lighting in both urban and rural areas.

**Renewable energy**

Surveyors were asked to record whether households used renewable energy technologies such as photovoltaic (PV) panels, solar panels, wind turbines, biomass fuel or heat pumps. 7% of dwellings in Wales use at least one of these renewable energy sources in 2017-18 compared with less than 1% in 2008. Due to small sample sizes, further breakdowns for 2008 were not possible.
A similar percentage of dwellings in the owner occupied and social housing tenure made use of renewable energy (7% and 8% respectively). The sample size for the private rented sector is small and is not statistically significant.

There were differences in the percentages of different types of dwellings using renewable energy; detached dwellings had the highest percentage (13%) compared to the other types of houses, which ranged from 4% to 7%. Flats had the lowest percentage of dwellings using renewable energy, but this was based on a small sample size and is not statistically significant.
Using the ONS definition where an area is considered rural if it is outside of settlements with a population of more than 10,000.

In 2017-18, the percentage of dwellings that used at least one source of renewable energy in rural areas was higher than in urban areas (10% rural, 5% urban).
4. Heating systems

This section covers the types of boilers, heating systems and fuels used in dwellings in Wales, and how this has changed over time. Breakdowns by household characteristics have not all been included but can be found in the results viewer.

Type of heating system

The main form of heating is defined as the predominant system present at the household. If a household has, for example, two gas fires and two storage heaters, the primary system is the one that is present in the main living area. Since 1986 the use of central heating as the main form of heating has greatly increased. The percentage of dwellings with central heating as the main form of heating has remained at 95% since 2008.

There are three main types of heating covered in the WHCS:

- central heating system: most commonly a system with a gas fired boiler and radiators which distribute heat throughout the dwelling (but also included in this definition are warm air systems, electric ceiling/underfloor and communal heating). It is generally considered to be a cost effective and relatively efficient method of heating a dwelling. Communal systems use heat generated in a centralised location for residential space and water heating. This could be from:
  - a central boiler using any fuel which supplies a number of dwellings
  - waste heat from power stations distributed through community heating schemes
  - heat from a local CHP (combined heat and power) system.

- storage heaters: predominately used in dwellings that have an off-peak electricity tariff. Storage heaters use off-peak electricity to store heat in clay bricks or a ceramic material, this heat is then released throughout the day. However, storage heating can prove expensive if too much ‘on-peak’ electricity is used during the day.

- room heaters: this category includes all other types of heaters such as fixed gas, fixed electric or portable electric heaters. This type of heating is generally considered to be the least cost effective of the main systems and produces more carbon dioxide emissions per kilowatt Hour (kWh).
Table 4.1: Type of heating system, Wales, 1986-2017-18

<table>
<thead>
<tr>
<th>Survey Year</th>
<th>Central Heating (a)</th>
<th>Other Heating Method (b)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1986</td>
<td>67</td>
<td>33</td>
</tr>
<tr>
<td>1998</td>
<td>87</td>
<td>13</td>
</tr>
<tr>
<td>2004</td>
<td>93</td>
<td>7</td>
</tr>
<tr>
<td>2008</td>
<td>94</td>
<td>6</td>
</tr>
<tr>
<td>2017-18</td>
<td>94</td>
<td>6</td>
</tr>
</tbody>
</table>


(a) The figures shown for central heating include night storage heaters for survey years up to 2008.
(b) Other heating methods include storage heaters and room heaters.

The percentage of dwellings with central heating increased from 67% in 1986 to 95% in 2017-18.

Chart 4.2: Heating system and main fuel type, Wales 2017-18

The proportion of dwellings in Wales with gas central heating\(^\text{16}\) was 82 per cent, compared with 85 per cent in England\(^\text{17}\) and just 24 per cent in Northern Ireland (67 per cent of dwellings in Northern Ireland had oil central heating). At the time of publication there was no comparable figure for Scotland, however 79 per cent of Scottish\(^\text{18}\) dwellings used mains gas as the primary heating fuel compared with 80 per cent of dwellings in Wales.

\(^{16}\) Includes mains gas, bulk LPG and bottled gas (propane).
\(^{17}\) [English Housing Survey: Energy](#)
\(^{18}\) [Scottish House Condition Survey: Key findings](#)

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The owner occupied sector had the highest proportion of dwellings with central heating in 2008 and in 2017-18 (95% and 96% respectively), although the differences between the tenures are not statistically significant. Social housing has seen the biggest increase in the proportion of dwellings with central heating since 2008 (from 92% to 96%).

There was little variation by age of dwelling for most of the construction age groups, with the exception of post 1980 dwellings, which were less likely to have central heating compared to other dwelling ages (91% in 2008 and 92% in 2017-18).

Source: Welsh Housing Conditions Survey 2017-18
Living in Wales Property Survey 2008

Source: Welsh Housing Conditions Survey 2017-18
Flats were less likely to have central heating (81%) compared to the other dwelling types which were broadly similar ranging from 94% in bungalows to 99% in detached houses.

In 2008, flats were also less likely to have central heating (79%) compared to houses (95%).

**Chart 4.5: Dwellings with central heating, by type of area, Wales, 2008 and 2017-18 (a)**

In both 2008 and 2017-18, dwellings in rural areas were less likely to have central heating compared to urban areas, although these differences are not statistically significant. The proportion of dwellings in urban areas with central heating stayed the same between 2008 and 2017-18 whereas the proportion of dwellings in rural areas with central increased from 90% in 2008 to 92% in 2017-18.

**Type of boiler**

The size, type and make of boiler can all affect how much energy is used and how the home and hot water is heated. The different types of boiler are:\(^{19}\)

- Standard: provides hot water or warm air for space heating with the former also providing hot water via a separate storage cylinder.
- Back: Located behind a room heater and feeds hot water to a separate storage cylinder. They are generally less efficient than other boiler types.

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\(^{19}\)British Gas guide to types of boilers
• Combination: Provides hot water or warm air for space heating and can provide hot water on demand negating the need for a storage cylinder, therefore requiring less space.

• Condensing: Standard and combination boilers can also be condensing. A condensing boiler uses a larger, or dual, heat exchanger to obtain more heat from burning fuel than an ordinary boiler, and is generally the most efficient boiler type.

Passive flue gas heat recovery devices\(^{20}\) can be installed on some types of boiler to help reduce fuel use. These are retrofit devices that extract waste heat from the products of combustion (flue gases) which can then be used for the purpose of pre-heating domestic hot water (or the central heating circuit). By doing so, the amount of gas used to heat domestic hot water (or provide space heating) can be reduced, thereby increasing the overall efficiency of the boiler.

Chart 4.6: Type of boilers in dwellings, Wales, 2008 and 2017-18 (a)(b)

Sources: Welsh Housing Conditions Survey 2017-18
Living in Wales Survey 20018

(a) Only includes dwellings with boilers.
(b) The number of combined primary storage unit boilers in 2008 and 2017-18, and the use of heat pumps in 2017-18 are too small to include (they equate to less than 0.5%) and so are not shown on the chart.

\(^{20}\) BEIS report on passive flue gas heat recovery
In 2008 the most common type of boiler was a combination boiler with 34% of boilers in dwellings being of this type and the least common was condensing boiler with 4%. In 2017-18 the most common boiler type was condensing-combi boiler (66%), which is the most efficient boiler type. The least common was back boiler (4%) which is the least efficient boiler type.

In 2017-18, dwellings in the social housing tenure were most likely to have condensing-combi boilers (87%) compared to 59% of owner occupied dwellings and 72% of private rented dwellings. Condensing-combi boilers were also the most common boiler type across all dwelling age groups. Dwellings built between 1945 and 1964 had the highest proportion of dwellings with a condensing-combi boiler (75%) and dwellings built post 1980 had the lowest (52%).

Dwellings in rural areas were less likely to have condensing combi boilers than dwellings in urban areas in both 2008 and 2017-18.

In 2017-18, 70% of dwellings in Wales have the potential to install a passive flue gas heat recovery device, of these dwellings only 3% used a passive flue gas heat recovery device.

**Type of heating fuel**

There are a number of different types of fuels that can be used to heat homes.

**Chart 4.7: Main heating fuel in Wales, 2008 and 2017-18**

(a) Includes mains, bulk LPG and bottled gas.
(b) Includes house coal, smokeless fuel, anthracite nuts, wood and biomass.
(c) Includes heating from communal boilers, and other renewable (in 2008). The proportion of dwellings using “other” main heating fuels in 2008 is based on small sample sizes and is therefore less robust and should be treated with caution.
Gas was the most common fuel type by far in 2008 and 2017-18, with four out of five dwellings using gas; followed by oil (1 in 10) then electricity (1 in 20). The proportion of dwellings using solid fuel as their primary heating fuel has decreased from 3% in 2008 to 1% in 2017-18.

**Chart 4.8: Main heating fuel, by tenure, Wales, 2017-18 (a)**

The most common heating fuel across all tenures was gas. Dwellings in the social housing tenure were more likely to use gas as a heating fuel (87%) than the owner-occupied (81%) and private rented sectors (80%). Owner occupied dwellings were more likely to use oil than the other tenures and the private rented sector was more likely to use electricity than the other sectors. There was a similar pattern in 2008.
In both 2008 and 2017-18, there is some variation in the proportion of dwellings using gas as the main heating fuel by age of dwelling. Dwellings built before 1919 are least likely to use gas as the main heating fuel.

**Chart 4.10: dwellings using gas as the main heating fuel, by type of dwelling, Wales, 2017-18**

Source: Welsh Housing Conditions Survey 2017-18
In 2017-18, the percentage of dwellings in Wales using gas to heat their homes varies between dwelling types. Terraced houses have the highest percentage of dwellings using gas (92%). When comparing flats and houses, flats are less likely to use gas than houses (75% and 83% respectively). Flats are more likely to use electricity than houses (20% and 4% respectively). A similar pattern was seen in 2008.

**Chart 4.11 Main heating fuel, by type of area, Wales, 2017-18(a)(b)(f)**

For both urban and rural dwellings, the most common heating fuel type was gas, although urban dwellings were more likely to use gas (93%) than rural dwellings (59%). This may be because dwellings in rural areas are less likely to be linked to the gas mains. 28% of rural dwellings used oil, which is much higher than the overall proportion for Wales (10%). Rural dwellings also have a higher proportion using solid fuels (4%) when compared to Wales as a whole (1%). There was a very similar pattern for 2008.

(a) Does not include “other” due to small sample sizes.
(b) Using the ONS definition where an area is considered rural if it is outside of settlements with a population of more than 10,000.
(c) Includes mains, bulk LPG and bottled gas.
(d) The proportion of urban dwellings using oil is based on small sample sizes and is therefore less robust and should be treated with caution.
(e) Includes house coal, smokeless fuel, anthracite nuts, wood and biomass. The proportion of urban dwellings using solid fuel is based on small sample sizes and is therefore less robust and should be treated with caution.
(f) The number of dwellings with community heating from boilers, and community heating from CHP/waste heat are too small to include (they equate to 1% and less than 0.5% for urban and rural respectively) and so are not shown on the chart.

Source: Welsh Housing Conditions Survey 2017-18
Annex

Chart A1: Adequate energy performance (SAP65 or above), by tenure, Wales, 2008 and 2017-18 (a)

Sources: Welsh Housing Conditions Survey 2017-18
Living in Wales Property Survey 2008

(a) 2008 and 2017-18 data are based on SAP 2012 so are comparable.
(b) The proportion of private rented dwellings with adequate energy performance in 2008 is based on small sample sizes and is therefore less robust and should be treated with caution.

There was an increase in the proportion of dwellings with adequate energy performance across all tenures between 2008 and 2017-18, however this varied by tenure. Social housing had the highest proportion of dwellings with adequate energy performance in both years. The owner occupied and private rented sectors had broadly similar proportions of dwellings with adequate energy performance in 2017-18.
As expected, the proportion of dwellings with adequate energy performance is higher for newer dwellings. The proportion of dwellings with adequate energy performance increased across all dwelling ages between 2008 and 2017-18.

Sources:
1. Welsh Housing Conditions Survey 2017-18
2. Living in Wales Property Survey 2008

(a) 2008 and 2017-18 data are based on SAP 2012 so are comparable.
(b) The proportion of 1919-1944 dwellings with adequate energy performance in 2008 is based on small sample sizes and is therefore less robust and should be treated with caution.
Flats had the highest proportion of dwellings with adequate energy performance (69%). The proportion of dwellings with adequate energy performance ranged from 36% (bungalows) to 49% (terraced).

Changes to dwelling type categories mean it is not possible to directly compare adequate energy performance across dwelling types with 2008. However, when comparing ‘flats’ and ‘houses’, which included bungalows, the 2008 data also shows that there was a higher proportion of flats with adequate energy performance, as in 2017-18.

Chart A4: Adequate energy performance (SAP 65 or over) by type of area, Wales, 2017-18 (a)

Rural areas have a lower proportion of dwellings with adequate energy performance when compared with dwellings in urban areas. This is likely to be because dwellings in rural areas tend to be older and less likely to be connected to the gas network. There is also a higher proportion of detached dwellings in rural areas. In addition, there are fewer dwellings in the social housing tenure in rural areas, and these tend to be the most energy efficient dwellings.

Further breakdowns can be found on the results viewer.
Key quality information

This section provides a summary of ‘Welsh Housing Conditions Survey 2017-18: Energy Efficiency of dwellings’ quality information. Please note that a detailed Quality Report on the Welsh Housing Conditions Survey (WHCS) statistics has been published on the WHCS website, which measures quality against five dimensions: Relevance, Accuracy and Reliability, Timeliness and Punctuality, Accessibility and Clarity, and Comparability and Coherence.

Background to the WHCS

There was a critical gap in the Welsh Government’s knowledge about housing conditions in Wales. The last comprehensive collection of data on housing conditions in Wales prior to the WHCS 2017-18 was the Living in Wales Property Survey in 2008. In June 2016 permission and funding was given for the Housing Conditions Evidence Programme (HCEP). The Programme is managed by Knowledge and Analytical Services (KAS) within the Welsh Government and encompasses two work streams:

- The Welsh Housing Conditions Survey (WHCS) 2017-18; and
- The Housing Stock Analytical Resource Wales (HSAR): Essentially a repository capturing a range of data on the characteristics, fabric, condition and energy efficiency of the housing stock in Wales. Where possible at individual property level.

The WHCS was carried out by the Building Research Establishment (BRE) on behalf of the Welsh Government. Fieldwork ran from August 2017 to April 2018. Property inspections were carried out by qualified surveyors, who performed a visual assessment of the interior and exterior of the property. The inspections lasted around 40-50 minutes, with around 20 minutes spent inside on a room by room inspection. The surveyor also inspected the plot of the property and made an assessment of the local neighbourhood. For full details of the topics included in the Survey see the Survey Form, available on the WHCS website.

Response Rates

A sample of addresses was drawn from eligible households taking part in the National Survey for Wales 2017-18. A total of 2,549 full WHCS surveys were achieved across the 22 local authorities of Wales which enables national level estimates. A consent rate of 58% was achieved by the National Survey for Wales interviewers, and of those, a conversion rate of 78% was achieved by the BRE surveyors. The overall response rate was 45%.

95% confidence intervals have been calculated for key WHCS variables and are included in the Results Viewer, available on the WHCS website.

How is the WHCS used?

Key information gathered in the WHCS allows properties to be assessed for energy efficiency, cost of repair, the Welsh Housing Quality Standard (WHQS), fuel poverty and the Housing Health and Safety Rating System (HHSRS). It will also help improve the Housing domain in the Welsh Index of
Multiple Deprivation 2019 update and underpin two of the Well-being of Future Generations National Indicators for Wales, specifically dwellings free from hazards and dwellings with adequate energy performance. The WHCS 2017-18 is closely linked to the Welsh Government’s Decarbonisation Programme and is recognised as one of the crucial data sources, especially for the domestic buildings working group. The survey will also be used to provide data for many other housing, environmental and social policy needs e.g. the impact of poor housing on health, education and economic activity.

Who are the users of the WHCS?
The survey is used for policy making purposes by the Welsh Government mainly for housing and environmental areas, but also social policy needs. There are a wide range of other users of the survey including: Welsh Government Sponsored Bodies; local authorities across Wales; Public Health Wales; Third Sector Organisations; other UK government departments and local government organisations; other public sector organisations; academics; private companies; the media; and members of the public.

Strengths and Limitations
Detailed information on the strengths and limitations of the WHCS is provided in Section 3.1 (Relevance) of the Quality Report, available on the WHCS website.

Technical Report
Detailed information on the methodology used in the WHCS can be found in the survey technical report, available on the WHCS website.

Glossary
A detailed Glossary is available on the WHCS website which provides definitions for the key terms found in this report.

Interpreting the results
Some questions on the physical inspection form were only answered by the surveyor for a sub-sample of properties and other questions were not answered where the question was not applicable.

Where a relationship has been discussed between two factors, this does not mean it is a causal relationship. More detailed analysis is required to identify whether one factor causes change in another, or if other factors are actually more important.

The results are weighted by households and persons within each household and calibrated to Wales levels. Weighting for non-consent is also applied.

Statistical Significance
A selection of key measures in the Results Viewer include approximate 95% confidence intervals. Confidence intervals were calculated using the statistical package Stata. These provide an indication of the precision of the estimates. A confidence interval can be calculated around a
survey estimate and gives a range within which the true value is likely to fall. There is a 95% chance that the 95% confidence intervals include the true value. In general, the smaller the sample size the wider the confidence interval. As a rough guide to interpretation, when comparing two variables, if the confidence intervals around the estimates overlap, it can be assumed that the estimates are not statistically significantly different – this approach is not as rigorous as doing a formal statistical test, but is straightforward, widely used and reasonably robust. Unless stated otherwise, differences in this report are significant.

Coherence

Links to other UK Housing Surveys

All countries of the UK reported on the energy efficiency or energy usage of their dwellings within the period 2016 – 2017-18. The latest results can be found at the links below.

English Housing Survey 2016: Energy Efficiency

English Housing Survey 2017: Energy

Scottish House Condition Survey: Energy Efficiency

Northern Ireland House Condition Survey: Northern Ireland Housing Statistics 2017-18 – energy

Note that Scotland’s estimates are based on unweighted figures.

Changes to SAP

The SAP methodology has been through two major updates since the 2005 version used for the LiW 2008 modelling, first to SAP 2009 and then SAP 2012. In addition, the RdSAP methodology for SAP 2012 was updated in November 2017. This doesn’t change the SAP calculation but changes the way that inferences are made for elements of the SAP calculation that are not directly measured in a non-intrusive survey. This series of updates along with continual improvements to the models used to calculate SAP, have introduced numerous changes to the way SAP is calculated. One such change that is likely to have had a more significant impact is the adjustment to the U-values that was made in the November 2017 update for certain categories of wall. U-values for solid walls and uninsulated cavities built before 1966 were revised downwards (i.e. made better) and U-values for insulated cavity walls built before 1975 were revised upwards (i.e. made worse). Most changes will affect each tenure in a similar way however because social housing has a different profile to private housing (e.g. more insulated cavity walls) the mean SAP has dropped slightly.

National Statistics status

The United Kingdom Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Statistics. The assessment report can be viewed on the Office for Statistical Regulation webpages.
National Statistics status means that official statistics meet the highest standards of trustworthiness, quality and public value.

All official statistics should comply with all aspects of the Code of Practice for Statistics. They are awarded National Statistics status following an assessment by the UK Statistics Authority’s regulatory arm. The Authority considers whether the statistics meet the highest standards of Code compliance, including the value they add to public decisions and debate.

It is Welsh Government’s responsibility to maintain compliance with the standards expected of National Statistics. If we become concerned about whether these statistics are still meeting the appropriate standards, we will discuss any concerns with the Authority promptly. National Statistics status can be removed at any point when the highest standards are not maintained, and reinstated when standards are restored.

5. Well-being of Future Generations Act (WFG)

The Well-being of Future Generations Act 2015 is about improving the social, economic, environmental and cultural well-being of Wales. The Act puts in place seven well-being goals for Wales. These are for a more equal, prosperous, resilient, healthier and globally responsible Wales, with cohesive communities and a vibrant culture and thriving Welsh language. Under section (10)(1) of the Act, the Welsh Ministers must (a) publish indicators (“national indicators”) that must be applied for the purpose of measuring progress towards the achievement of the Well-being goals, and (b) lay a copy of the national indicators before the National Assembly. The 46 national indicators were laid in March 2016 and this release includes two of the national indicators, namely Indicator 31 (percentage of dwellings which are free from hazards) and Indicator 33 (percentage of dwellings with adequate energy performance).

Information on the indicators, along with narratives for each of the well-being goals and associated technical information is available in the Well-being of Wales report.

As a national indicator under the Act they must be referred to in the analyses of local well-being produced by public services boards when they are analysing the state of economic, social, environmental and cultural well-being in their areas.


The statistics included in this release could also provide supporting narrative to the national indicators and be used by public services boards in relation to their local well-being assessments and local well-being plans.
Further details

This document is available on the WHCS website: http://www.gov.wales/whcs

The WHCS Quality Report, Technical Report and Glossary can be found on the WHCS website. There is also an easy-to-use Results Viewer which presents results on a range of topics.

Next update

Detailed topic specific analysis (at the national level) will be published from early 2019 onwards. You can find out more about the planned publications on the WHCS website.

Additional tables relating to energy efficiency assessed by the Survey will be added to the Results Viewer on the Survey webpage.

We want your feedback

We welcome any feedback on any aspect of these statistics which can be provided by email to stats.housingconditions@gov.wales.

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