



Policing Partnership Board for Wales

Conference Room C, Ty Hywel, Cardiff Bay

5th December 2019

Minutes

Attendees

Jane Hutt AM, Deputy Minister and Chief Whip (Chair)

Tracey Burke, Director General, Education & Public Services, Welsh Government

Jo- Anne Daniels, Director of Mental Health, NHS Governance & Corp Services, Welsh Government

Reg Kilpatrick, Director for Local Government and Public Services, Welsh Government

Tracey Breheny, Deputy Director, Mental Health & Substance Misuse Policy, Welsh Government

Gary Haggaty, Deputy Director, Community Safety Division, Welsh Government

Karin Phillips, Deputy Director, Community Safety Division, Welsh Government

Siân Brown, Crime and Justice Team, Welsh Government

Naomi Alleyne, Director Social Services and Housing, WLGA

Cllr Matthew Dorrance, Community Safety Spokesperson, WLGA

Steve Carr, WLGA/ Policing in Wales

Dafydd Llywelyn, Police and Crime Commissioner for Dyfed Powys Police and Chair of the All Wales Policing Group

Carys Morgans, Chief of Staff, Dyfed Powys Police and Crime Commissioner's Team

Jeff Cuthbert, Police and Crime Commissioner for Gwent

Eleri Thomas, Deputy Police and Crime Commissioner for Gwent

Arfon Jones, Police and Crime Commissioner for North Wales

Stephen Hughes, Chief Executive Officer North Wales Police and Crime Commissioner's Team

Alun Michael, Police and Crime Commissioner for South Wales

Mark Collins, Chief Constable of Dyfed Powys Police and Chair of Welsh Chief Officer Group

Pam Kelly, Chief Constable for Gwent Police

Carl Foulkes, Chief Constable of North Wales Police

Jeremy Vaughan, Deputy Chief Constable of South Wales Police

Jonathan Drake, Incoming Head of All-Wales Violence Prevention Unit (AWVPU)

Steve Thomas, Temporary Superintendent, Police Liaison Unit

Helen Hill, Administrator, Police Liaison Unit (minute taker)

Apologies

Mark Drakeford AM, First Minister for Wales

Vaughan Gethin AM, Minister for Health and Social Care

Julie Morgan AM, Deputy Minister for Health

Andrew Goodall, Director General for Health and Social Services/ NHS Wales Chief Executive

Cllr Debbie Wilcox, Leader of the WLGA

Matt Jukes, Chief Constable of South Wales Police

Paul Morris, Head of the PLU

Emma Woolls, Deputy Police and Crime Commissioner for South Wales

Lee Jones, Chief of Staff, South Wales Police and Crime Commissioner's Team

Cerith Thomas, Police and Crime Commissioners Advisor to the All Wales Policing Team

Siân Curley, Chief Executive Officer, Gwent Police and Crime Commissioner's Team

Chris O'Driscoll, Inspector Police Liaison Unit

1. **Chair's opening address (welcome, Introductions & apologies)**
 - 1.1 Deputy Minister and Chief Whip Jane Hutt welcomed everyone to the meeting and apologies were noted.

2. **Presentation on Substance Misuse Policy in Wales and its links to the following areas (DCC Jeremy Vaughan and PCC Arfon Jones)**
 - 2.1 DCC Vaughan circulated a report ahead of the meeting and delivered a summary of the paper highlighting the current drugs death picture across Wales. PCC Jones followed by suggesting options which the police feel are needed in order create a step change in tackling this particular crisis.
 - 2.2 It was pointed out that Wales currently ranked second highest region (second only to the North East) for drug deaths across the UK. With Swansea rated 2nd and Neath and Port Talbot 3rd highest area across the whole of E&W.
 - 2.3 DCC Vaughan explained the impact of continued and emerging county lines across Wales with the majority based in Cardiff and Swansea. The connectivity of cuckoo addresses, coercion of vulnerable people, trafficked adults and a marked increase in knife crime was discussed. The clear emphasis being that knife crime and drug abuse overlap.
 - 2.4 The huge amount of intelligence work regarding identifying and disrupting drug supplies, led by the Regional Organised Crime Unit, TARIAN was explained. Proactive measures are being taken to tackle drug dealing as well as street level drug use. A powerful case study was shared to give an example of the impact drug dealing is having not only on individuals but also on the wider community.
 - 2.5 During the presentation PCC Alun Michael distributed infographics highlighting the current Dyfodol programme running in South Wales (with similar programmes in place across each force area). The document showed the funding allocation and resources available, and was intended to provide a clear overview of the end-to-end funding allocation, inclusive of the impacts and challenges caused by the demand both socially and on the Criminal Justice system.
 - 2.6 DCC Vaughan recognised the Welsh Government Substance Misuse Delivery Plan which was recently published and was very supportive of the content;

however he stated that in some areas public services are now at point of crisis and as such he stated that the status quo needed to be challenged.

- 2.7 PCC Arfon Jones talked through the current available harm reduction options and recognised that individuals need to be ready to make a change; but stressed that at the same time public bodies have an obligation to help.
- 2.8 A current pilot of Naloxone Nasal Spray is currently underway in North Wales through the support of the Area Planning Board. It is hoped that if the trial is successful it will be rolled out across Wales.
- 2.9 Checkpoint Cymru is a diversionary scheme recently introduced in North Wales. Checkpoint Cymru seeks to tackle the underlying causes of criminal behaviour and divert people away from the criminal justice system. One of the pathways available is a drugs education programme which involves individuals receiving 3-4 hours of learning to teach them the impact of their behaviour.
- 2.10 PCC Jones spoke of a pilot in Cleveland where Heroin Assisted Treatment has been set up. Individuals with long-term addiction issues will be given medical grade heroin to inject two or three times a day under the supervision of qualified health professionals. It was stated that research suggests 10-15% of the heaviest users commit the most crime. By introducing Heroin Assisted Treatment it is hoped that it will reduce the illegal market by around 40%.
- 2.11 Multi agency drug testing such as Loop UK currently operate in festivals around Britain testing the quality of a drug before it is used. It was suggested that multi-agency drug testing should be available more readily.
- 2.12 PCC Jones highlighted the merit in Drug Consumption Rooms, pointing out the disconnect between people being offered a safe needle exchange then being sent off to use them in unknown conditions, leading to deaths.
- 2.13 It was claimed that the argument against Drug Consumption Rooms is the same argument that was used against the needle exchange scheme back in the 1980's. PCC Jones stated that he was looking to implement a Drug Consumption Room in North Wales and is in talks with the Home Office to see if this is possible.
- 2.14 PCC Alun Michael stated that following the unacceptably high number of drug deaths and amputations in Swansea and Neath/ Port Talbot a Critical Incident was raised, with the review due in January 2020. This review looks at local service delivery and will recognise that there is no quick fix. However, it was raised to strengthen the request that this is an issue impacting on all services and in support of the argument that all public bodies need to work together in a differently to change the current way of dealing with drug abuse. It was noted that the work of the Critical Incident Group was now being taken forward by the Swansea Bay Area Planning Board.
- 2.15 DCC Vaughan requested that a working group is created. It was suggested that it was chaired at Ministerial level and supported by Chief Constable Matt Jukes

and PCC Arfon Jones on behalf of Welsh policing in order to enable discussions with Public Health Wales on an agreed way forward to tackle this current crisis.

- 2.16 Deputy Minister and Chief Whip thanked DCC Vaughan, PCC Jones and PCC Michael for their contribution confirming that drug deaths and drug misuse is a priority for the Welsh Government and that this is a cross governmental matter.
- 2.17 It was stated that it is important to the Welsh Government to recognise the impact on vulnerable people as well as the community as a whole and agreed that Police and Welsh Government can learn a lot from each other in terms of harm reduction.
- 2.18 Deputy Minister and Chief Whip was pleased that the Welsh Government Substance Delivery Plan was acknowledged and supported. It was confirmed that addiction is seen as a Health and Social Care issue in Wales, and will receive £32 million in the next proposed budget (an increase of 10%). An additional £18million is awarded to local health boards as ring-fenced funding for substance misuse.

3. Open discussion on the theme of the meeting (Substance Misuse Policy)

- 3.1 PCC Dafydd Llywelyn supported PCC Jones in terms of the implementation of Drug Consumption room use in Wales given that partners are fully supported to provide clean needles only for all public services to then somewhat wittingly allow users to put themselves in serious risk of harm.
- 3.2 PCC Llywelyn stated that he agreed that all public services need to see this situation as a crisis. He stated that in Dyfed he would soon be co-chairing with Public Health a prevention summit where this topic would feature on the agenda.
- 3.3 It was reaffirmed that drug use needs to be seen as a collective challenge, and it was stated that if the Home Office are willing to make exceptions to do this differently in areas such as in Cleveland then with Welsh Government support, collectively we should be looking to offer challenge for how things are done in Wales.
- 3.4 PCC Cuthbert agreed that the drug death situation needs to be seen collectively but raised concerns that some of the Public Service Boards are not working as effectively as they could on this matter.
- 3.5 CC Pam Kelly thanked Deputy Minister and Chief Whip for the ongoing commitment to work together and for the funds allocated to support the Substance Misuse Delivery Plan, however she raised concerns regarding allocation of funding. CC Kelly explained that there needs to be oversight on where the money is going as there is a clear a need for services over premises.

- 3.6 Naomi Alleyne agreed that substance misuse is a real concern for Local Government, specifically the community impact- such as needles left on the floor for example and the difficulty witnessed in accessing services such as housing. Ms Alleyne confirmed that the Welsh Local Government Association would also be very keen to be involved with discussions regarding a collective approach going forward.
- 3.7 Deputy Minister and Chief Whip asked for clarity over a comment made regarding Public Service Boards, asking why it was felt some are more effective than others?
- 3.8 PCC Alun Michael clarified that as co-chair of the Area Planning Board discussions had been initiated locally but it was felt that they had gone as far as they could and were hoping for more strategic, overarching direction.
- 3.9 Dep Minister and Chief Whip stated that she had recently met with Paul Griffiths of the Superintendents Association and Mark Bleasdale of the Police Federation and they had raised the importance of the Wales Police School Programme and also the Serious and Organised Crime Review.
- 3.10 Dep PCC Eleri Thomas stated that PCCs and CCs intend to submit a combined response to the review, coordinated by the Police Liaison Unit (PLU). Dep PCC Thomas offered for the Welsh Government to share their views with the PLU who would incorporate their feedback into one Welsh response.
Action 1: PLU to facilitate Welsh Government input within the Welsh response to the Serious and Organised Crime Review.
- 3.11 Tracey Breheny agreed that there does need to be challenge to the status quo and shared her support for the use of Naloxone, stating the roll out of nasal Naloxone could be very effective. Tracey explained there had been discussions with forces previously when Naloxone was an injection, but the pharmaceutical developments make this option more deliverable. She asked for PCC and CC support in rolling this out further across Wales.
- 3.12 Tracey stated that Heroin Assisted treatment facilities are legal, and encouraged Commissioners and Chief Constables to have discussions at Area Planning Boards if introducing them such provision was thought useful.
- 3.13 Funding allocation was discussed, Tracey explaining that the additional 10% of WG funding had been directed towards dealing with drug related deaths co-occurring mental health and substance misuse and also housing.
- 3.14 Deputy Minister and Chief Whip thanked CC Jukes for the paper and DCC Vaughan, PCC Jones and PCC Michael for their presentation.
- 3.15 It was stated that moving forward the Substance Misuse Delivery Plan (<https://gov.wales/sites/default/files/publications/2019-10/substance-misuse-delivery-plan-2019-22.pdf>) should be seen as the vehicle to move this shared commitment and drive forward.

3.16 It was recognised that Temporary Assistant Chief Constable Danny Richards attends the Substance Misuse National Partnership Board, which holds governance over the Area Planning Boards. However following discussion regarding the requirement to initiate a specific working group for substance misuse Deputy Minister and Chief Whip agreed that she would reflect on the conversations regarding substance misuse and the offer from CC Jukes, PCC Jones and the WLGA to meet with her; or first to consider how the escalating challenge of substance misuse can be tackled in new ways, with an emphasis on harm reduction, early intervention and a public health approach, while having cognisance of the Welsh Government's Substance Misuse Delivery Plan.

3.17 Action 2: Deputy Minister and Chief Whip to reflect on the conversations regarding substance misuse and the offer from CC Jukes, PCC Jones and WLGA to form a working group to consider issues and solutions.

If required, Reg Kilpatrick to assist the Deputy Minister and Chief Whip, to draft terms of reference for the group taking account of the Substance Misuse Delivery Plan and the existence of the Substance Misuse National Partnership Board.

4. Wales Police Schools Programme

4.1 Deputy Minister and Chief Whip acknowledged the report as excellent and very welcome, confirming the First Minister had received a copy with a covering letter and was very supportive and committed to the programme. The cross cutting nature of the programme was recognised and the fact that programme delivery had been in 100% of all primary schools in Wales was highlighted as impressive.

4.2 PCC Alun Michael thanked the Deputy Minister and Chief Whip adding the Children's Commissioner for Wales was also very supportive of the Programme which demonstrates widely all the future generation aspects, that Police forces in Wales fully support.

4.3 Deputy Minister and Chief Whip agreed that the WG would consider the governance proposals and the possibility of an Implementation Group being established as proposed in the letter to the First Minister. Policing would be represented by PCC Alun Michael, DPCC Eleri Thomas and DCC Claire Parmenter.

Action 3: PCC Michael to arrange a meeting with Karin Phillips, Gary Haggaty and Tracey Breheny to discuss the Wales Police School Programme- Implementation proposals, in preparation for a substantive update to the next Board meeting.

- 4.4 Tribute to former Deputy Chief Constable Richard Lewis, South Wales Police was made as he drove the operational view and was a champion of the programme from the outset.

5. Future of Early Action Together Programme

- 5.1 PCC Alun Michael provided an update on behalf of Deputy Police and Crime Commissioner Emma Wools.
- 5.2 Collectively the four Welsh forces received £6.7million from the Transformation Fund for this programme, which has received national acclaim and held up as best practice across the UK.
- 5.3 PCC Michael highlighted the funding changes to the Transformation Fund, noting that money has been redirected into the Violence Reduction portfolio and despite the noted benefit of the Early Action Together (EAT) programme there is likely to be a knock on effect to funding moving forward.
- 5.4 PCC Michael stated that forces would welcome Welsh Government involvement when looking to continue EAT funding. PCC Michael clarified that they will continue to lobby for funding and contingencies are being explored. The Welsh Government's Adverse Childhood Experiences (ACE) Hub Review was highlighted.
- 5.5 Deputy Minister and Chief Whip confirmed that post General Election it is hoped that funding for this project would be looked on favourably.
- 5.6 **Action 4: Discussion to remain live regarding funding for the Early Action Together Programme in light of continued uncertainty about the future of the Police Transformation Fund**
- 5.7 **Action 5: Policing in Wales to be included in Welsh Government's Adverse Childhood Experiences (ACE) Hub Review**

6. The Commission on Justice in Wales report "Justice in Wales for the People of Wales"

- 6.1 Deputy Minister and Chief Whip stated that there was strong recognition across the Chamber that this was a landmark piece of work.
- 6.2 Cabinet have commissioned a subcommittee to look in depth at the report and the analysis that is required.
- 6.3 Police and Crime Commissioners and Chief Constables pointed out that many aspects covered by the Commission on Justice in Wales report don't require legislative change. PCCs and CCs proposed discussion with Welsh Government on action to pursue relevant issues, with policing being involved in any Implementation Group.

Action 6: Welsh Government to consider the Police and Crime Commissioners and Chief Constables offer to work with them on the recommendations made in the Commission on Justice in Wales Report that do not require UK Government legislative changes.

7. Priorities and Challenges for Policing in Wales

a) Dyfed Powys Police

7.1 CC Collins stated that offenders managed under MAPPA provision, specifically in relation to housing for offenders. CC Collins confirmed that he is satisfied that this will be progressed locally but remains an area that will be closely monitored.

7.2 Reassurance was given that activity with rural crime teams across Wales is having a positive impact on rural crime.

7.3 Extinction Rebellion continue to present challenges across Wales.

7.4 PCC Dafydd Llywelyn stated that he would welcome the opportunity for PCCs to explain to the Board the work OPCCs are involved in, in order to provide a clearer picture.

Action 7: Police and Crime Commissioners to provide a supportive document from Office of Police and Crime Commissioners (OPCC) to sit alongside force exceptional reports to provide a clearer picture to the First Minister/ Deputy Minister and Chief Whip of the work OPCCs are involved in.

b) Gwent

7.6 CC Kelly highlighted Safeguarding as a continued concern. Explaining that there is a reluctance in partner engagement especially with MASH funding which is seen as essential.

CC Kelly stated that she was looking to the Deputy Minister and Chief Whip to offer support in encouraging partners to engage more.

No response was given at the meeting.

c) North Wales

7.7 CC Foulkes highlighted County Lines as a continued threat and offered to forward a case study to a future meeting in order to provide a greater understanding of cost and resource implications that County Lines are having.

Action 8: County Lines case study to be brought to a future meeting, highlighting the cost and resource implications.

d) South Wales

- 7.8 DCC Vaughan raised the unique demands on Cardiff as the Capital City despite receiving no additional funding. It was stated that it costs £4million due to the unique nature of the City which is not recognised.
- 7.9 Following on from the tragic events in London the previous week DCC Vaughan provided an operational overview of the work being carried out across Wales.
- 7.10 PCC Michael thanked Deputy Minister and Chief Whip for her attendance at the Violence Prevention Launch the previous week. It was noted that Mr Jonathan Drake will commence as the Head of the Unit starting Monday 9th December.
- 7.11 Mr Drake explained that whilst not yet officially started he has been liaising closely with Public Health Wales, Tracy Cooper and offered to provide highlight reports to the Policing Partnership Board for Wales going forward so the Board is sighted on work ongoing.
Action 9: Mr Jon Drake to attend Policing Partnership Board for Wales meetings and provide highlight reports to the Board on behalf of the All Wales Violence Prevention Unit.

8. EU Exit contingency planning

- 8.1 Potential vulnerabilities at the Port of Holyhead and other UK ports were discussed.
- 8.2 It was confirmed that police officers do not have a permanent presence at the Ports of Holyhead nor Fishguard but that there has been additional border force recruitment at Holyhead and recruitment is in progress at Fishguard.
Action 10: Deputy Minister and Chief Whip confirmed her support to write to the new Secretary of State for Wales (when appointed) to highlight concerns regarding port security in Wales.

9. Updates on the two Task and Finish Groups agreed at the last meeting

- 9.1 **T&F group looking at engaging with Welsh Businesses based on their corporate and social responsibility when tackling online safeguarding matters**
- 9.2 This item was not discussed at the meeting.
- 9.3 **T&F group looking at Mental Health Demand**
- 9.4 Clarity of the action from the last meeting was given. It was confirmed that it did not refer to the Crisis Care Concordat but was in relation to the recommendations from the Independent review of the Mental Health Act review and was specifically to look at demand on services- both in terms of demand on Policing and on Welsh Government services. Tracey Breheny confirmed that it was expected that the UK Government would publish a White Paper outlining the response to the independent review early in 2020 and that we would need

to ensure that partners, including police colleagues, in Wales would need to engage with this.

- 9.5 **Action 11: Following on from the action at the last meeting to establish a task and finish group to look at Mental Health Demand, Andrew Goodall and Tracey Breheny to meet with PCC Alun Michael and CC Mark Collins to clarify the best arrangements for engaging with the police on this issue.**

10. Minutes of Previous meeting (26/09/2019) and Action Table

- 10.1 The previous minutes were agreed as an accurate reflection of the meeting
- 10.2 PCC Cuthbert asked for an update on the ongoing action about the Apprenticeship Levy.
Deputy Minister and Chief Whip confirmed that discussions remain active and the Home Office are fully aware of the situation. Action to remain on the Action List.
- 10.3 PCC Michael returned to a previous conversation regarding Regional Partnership Boards, highlighting a gap in the partnership landscape as police representatives do not attend these meetings.
Action 11: Reg Kilpatrick to follow up request from Police and Crime Commissioners that a police representative is invited to Regional Partnership Boards.
- 10.4 Deputy Minister and Chief Whip gave thanks to forces for their help and constructive feedback regarding Removal of the Defence of Reasonable Punishment.
- 10.5 PCC Llywelyn explained that discussions continue regarding Home Office attendance at future Policing Partnership Board for Wales meetings.

11. Theme of the next meeting

- 11.1 Vulnerability was confirmed as the theme of the next meeting

12. Date and Time of next meeting

12 March 2020, 13:00 – 15:00 in Cardiff

13. Close

Deputy Minister and Chief Whip thanked all members for their contribution.

Future meetings

12 March 2020	13:00 – 15:00
18 June 2020	13:00 – 15:00
17 September 2020	13:00 – 15:00
3 December 2020	13:00 – 15:00

New Actions from meeting 05/12/2019

Action	Responsibility
(3.10) Action 1: PLU to facilitate Welsh Government input within the Welsh response to the Serious and Organised Crime (SOC) Review. Chief Constables and Police and Crime Commissioners intend making a joint input to the Government's SOC Review and agreed that the views of Welsh Government were important. W/G Officials/PLU	WG officials/ PLU
(3.17) Action 2: Deputy Minister and Chief Whip to reflect on the conversations regarding substance misuse and the offer from CC Jukes, PCC Jones and WLGA to form a working group to consider issues and solutions. If required, Reg Kilpatrick to assist the Deputy Minister and Chief Whip, to draft terms of reference for the group taking account of the Substance Misuse Delivery Plan.	DM&CW and RK and TB
(4.3) Action 3: The Wales Police School Programme report was received and it was agreed that an Implementation Group be established as proposed in the letter to the First Minister. Policing would be represented by PCC Alun Michael, DPCC Eleri Thomas and DCC Claire Parmenter. PCC Michael to arrange a meeting with Karin Phillips, Gary Haggaty and Tracey Breheny to discuss the Wales Police School Programme- Implementation Group, in preparation for a substantive update to the next Board meeting.	AM/KP/GH/TB
(5.6) Action 4: Discussion to remain live regarding funding for the Early Action Together Programme in light of continued uncertainty about the future of the Police Transformation Fund	AM/EW and KP/GH
(5.7) Action 5: Policing in Wales to be included in Welsh Government's Adverse Childhood Experiences (ACE) Hub Review	EW/JV
(6.3)	KP/GH

Action	Responsibility
Action 6: Welsh Government to consider the Police and Crime Commissioners and Chief Constables offer to work with them on the recommendations made in the Commission on Justice in Wales Report that do not require UK Government legislative changes.	
(7.5) Action 7: Police and Crime Commissioners to provide a supportive document from Office of Police and Crime Commissioners (OPCC) to sit alongside force exceptional reports to provide a clearer picture to the First Minister/ Deputy Minister and Chief Whip of the work OPCCs are involved in.	PCCs
(7.7) Action 8: Chief Constable Carl Foulkes to provide a County Lines case study at a future meeting, highlighting the cost and resource implications.	CF
(7.12) Action 9: Mr Jon Drake to attend Policing Partnership Board for Wales meetings and provide highlight reports to the Board on behalf of the All Wales Violence Prevention Unit.	JD
(8.12) Action 10: Deputy Minister and Chief Whip confirmed her support to write to the new Secretary of State for Wales (when appointed) to highlight concerns regarding port security in Wales.	DM&CW
(9.5) Action 11: Following on from the action at the last meeting to establish a task and finish group to look at Mental Health Demand, Andrew Goodall and Tracy Breheny to meet with PCC Alun Michael and CC Mark Collins to clarify the group's terms of reference and membership.	AG/ TB and AM/MC
(9.5) Action 11: Reg Kilpatrick to follow up request from Police and Crime Commissioners that a police representative is invited to Regional Partnership Boards.	RK