



Llywodraeth Cymru
Welsh Government

BACKGROUND, DOCUMENT

Gypsy and Traveller caravan count: quality report

This report details data quality information relating to the Gypsy and Traveller caravan count release.

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Background

In July 2006, bi-annual census counts of Gypsy and Traveller caravans were reintroduced in Wales. This followed recommendations from the Review of Service Provision for Gypsies and Travellers in 2003, and a Welsh Government review undertaken by Pat Niner of Birmingham University in 2006.

Between January 2011 and January 2020, the bi-annual census counts were conducted by the data collection team within the Welsh Government. Data from these counts was published in a [series of statistical first releases](#) (and accompanying [StatsWales tables](#)). These outputs were classified as official statistics.

In 2015 - 2016, the Welsh Government developed the All Wales Caravan Count online data collection system which allows local authorities in Wales to log unauthorised encampments as they occur and record authorised sites. The online collection and the biannual census count collection ran concurrently from July 2016 onwards with periodic reconciliation exercises undertaken to assess the accuracy of the online data.

In 2023, the All Wales Caravan Count online data collection system was discontinued and data collection is now undertaken on [DataMapWales](#).

Change of data source

The onset of the coronavirus (COVID-19) pandemic in March 2020 necessitated a rapid reprioritisation of analytical resources within the Welsh Government. As a result of this, the biannual census count was temporarily suspended before a decision was taken in early 2021 to fully discontinue the count. Caravan counts were not conducted from July 2020 onwards and the last statistical release

based on such data was published in April 2020.

To ensure that information about Gypsy and Traveller caravans in Wales continues to be made available, Welsh Government statisticians have been working closely with local authorities to identify, understand and resolve outstanding data-quality issues since early-2021. Statistical outputs sourced from the All Wales Caravan Count online collection tool were produced between January 2021 and July 2023. From January 2024 onwards, [DataMapWales](#) has been the source for collecting the Gypsy and Traveller Caravan Count data from local authorities in Wales. More information on this process is included in the '[Data reconciliation process](#)' section below.

Data reconciliation process

Local authorities are notified in advance of the upcoming census date and asked to review the quality of the data they have submitted to DataMapWales.

A data-extract relevant to the census date is then taken from DataMapWales and reconciliation reports for each local authority are produced. Welsh Government statisticians review the data in these reports and undertake a series of sense-checks. This involves comparing the data against previously published figures in order to identify potential data-issues.

The reconciliation reports are then issued and local authorities are asked to confirm the accuracy of their data and/or address any data-quality concerns. If necessary, local authorities are given opportunity to amend or correct their data.

Where a local authority does not provide a response to the reconciliation report, data for this local authority is assumed to be correct although caveated as such in the data tables. Due to the change in collection process for the January 2024 count, it was deemed necessary to ensure all local authorities had confirmed the

accuracy of their data prior to this publication.

Glossary

Caravans

A 'caravan' can include any of the following:

- mobile homes, caravans, trailers and other living-vehicles on Gypsy or Traveller sites and encampments, whether or not they meet the strict legal definition of a caravan
- touring caravans on Gypsy or Traveller sites and encampments even if not lived in permanently
- tents, benders or yurts where these are the 'permanent' living accommodation of Gypsies or Travellers

Gypsies and Travellers

For the purposes of this release 'Gypsies and Travellers' include Traditional and Ethnic Gypsies and Travellers or members of non-traditional New Traveller groups who live in caravans or other moveable dwellings whether or not they meet the strict legal definition of a 'Gypsy' or 'Traveller'. The caravan count is not designed to be an estimate of the Gypsy or Irish Traveller population in Wales.

Local authority sites

Sites operated by local authorities or Registered Social Landlords (RSLs) to accommodate Gypsies and Travellers.

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Not tolerated

A 'not tolerated' encampment is one where: the Local Authority or police are using, or are preparing to use, their powers under the Criminal Justice and Public Order Act 1994 to remove the encampment, or where the landowner (including the Local Authority) has instigated, or is preparing to instigate, action either through the courts or under common law rights to regain possession of the land.

Pitch

A pitch, also referred to as a plot, will vary according to the size of the occupant household. One pitch can accommodate multiple caravans.

Privately funded sites

Privately funded Gypsy and Traveller sites with planning permission may include:

- sites with planning permission owned by Gypsies and Travellers for their own and/or their family's occupation and/or for commercial letting
- sites owned by any other private individual or body with planning permission for use as a Gypsy or Traveller site
- sites owned by a local authority but leased to, or managed by, a non-local authority body or individual under arrangements which do not give the local authority control of site management (critically of rent setting and lettings)

'With planning permission' may be interpreted to include sites without 'planning permission' as such, but with established use rights or other planning status which means that planning enforcement action cannot be taken.

Tolerated

A 'tolerated' encampment is one where the local authority and/or the land owner have decided not to seek the removal of the encampment, and where the encampment has been or is likely to be 'tolerated' for an indefinite period of months or years.

Unauthorised sites on Gypsies or Travellers own land

Unauthorised sites where Gypsies and Travellers are living on their own land in caravans/moveable dwellings without planning consent or established use rights. Such sites may vary in size and in the extent to which the land has been 'developed' with roadways, distinct plots, hard-standings, amenity blocks etc.

Unauthorised sites on land not owned by Gypsies or Travellers

Caravans/moveable dwellings on sites without planning permission on land not owned by Gypsies or Travellers. The land may be in public or private ownership, including the highway.

Statement of compliance with the Code of Practice for Statistics

Our statistical practice is regulated by the Office for Statistics Regulation (OSR). OSR sets the standards of trustworthiness, quality and value in the [Code of Practice for Statistics \(OSR\)](#) that all producers of official statistics should

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adhere to.

All of our statistics are produced and published in accordance with a number of statements and protocols to enhance trustworthiness, quality and value. These are set out in the Welsh Government's [Statement of Compliance](#).

These official statistics in development demonstrate the standards expected around trustworthiness, quality and public value in the following ways.

Trustworthiness

The data has been provided directly by local authorities through the DataMapWales platform. The statistics included in the publications have been quality assured through the process described in the data reconciliation process section above.

The Gypsy and Traveller Caravan statistics are published in an accessible, orderly, pre-announced manner on the Welsh Government website at 9:30am on the day of publication. All releases are available to download for free.

All outputs adhere to the Code of Practice by pre-announcing the data of publication through the upcoming calendar web pages

Quality

Statistics published by Welsh Government adhere to the Statistical Quality Management Strategy which supplements the Quality pillar of the Code of Practice for Statistics and the European Statistical System principles of quality for statistical outputs.

The data published as part of the Gypsy and Traveller Caravan Count release is designated as Official statistics in development and is outside the scope of Accredited Official Statistics.

Timeliness and punctuality

Data is produced for a specified census date in January or July each year, giving a snapshot of the number and location of caravans on the specific date. An extract from DataMapWales is downloaded two weeks after the census date. Reconciliation reports summarising data for each local authority are then issued promptly and data is published as soon as possible after each census date.

Accessibility and clarity

This statistical first release is pre-announced and then published on the Statistics and Research section of the Welsh Government website. It is accompanied by more detailed local authority level tables in open document spreadsheet format.

Accuracy

In general, the response and quality of the data can be affected by the following factors:

- local authorities not promptly submitting data to DataMapWales (the data collection is voluntary, with no specific incentives to local authorities submitting data or penalties for those that fail to do so)
- inadequate counting practices
- geography – particularly in large rural areas which require correspondingly large resources to map all sites

- Gypsy and Traveller mistrust

Comparability and coherence

When comparing trends over time users need to be consider the change in data source from the census count collection (pre-January 2021) to the All Wales Caravan Count online collection (from January 2021 to July 2023) and DataMapWales (from January 2024). Although efforts have been made to ensure the data is as comparable as possible, the differences in data collection methods may have had an impact. We advise that some caution is exercised when interpreting trends over time.

Meaningful comparisons of total figures for Wales over time are also limited by Local Authorities who did not take part in all previous counts. It is therefore advised that comparisons over time should only be made for local authorities that have taken part in all relevant counts.

Data for the Gypsy and Traveller Caravan Count is subject to seasonality. To compare figures over time it is advised to look at the winter and summer counts each year separately. The count takes place twice a year to reflect winter residence and summer travelling trends and changes. Previous years' figures indicate that the number of unauthorised caravans is higher during the summer (July) count.

Equivalent information for England is available via the [GOV.uk website](#).

Caravan count dates for England and Wales are usually aligned in advance to minimise double counting of caravans travelling across the border. However, the Department for Levelling Up, Housing and Communities (DLUHC) did not undertake a count in January 2021.

Revisions

We follow the [Welsh Government's statistical revisions policy](#).

Value

As noted above, the bi-annual counts of Gypsy and Traveller caravans and families were reintroduced in Wales in July 2006 following recommendations from the Review of Service Provision for Gypsies and Travellers, carried out by the Welsh Government's Equality of Opportunity Committee in 2003, and the Welsh Government's review of the Accommodation Needs of Gypsies and Travellers in Wales undertaken by Pat Niner of Birmingham University 2006.

Section 101 of the [Housing \(Wales\) Act 2014 \(UK legislation\)](#) requires local authorities to carry out an assessment of the accommodation needs of Gypsies and Travellers residing in or resorting to their area.

The [Anti-Racist Wales Action Plan](#) (2022) outlines a strategy for an actively anti-racist Wales. Gypsy, Roma and Traveller communities are affected by this due to their status as a protected characteristic group under the [2010 Equality Act \(UK legislation\)](#). It is outlined in the plan that by 2030 the voices of these communities will have been heard and acted on. The action plan recognises “that safe, culturally appropriate accommodation is necessary in order for individuals to flourish in other parts of their lives and to address the lack of site provision and poor quality of Gypsy and Traveller accommodation in Wales” and commits to a number of actions including reviewing current funding for Gypsy and Traveller sites, redrafting guidance and commission a pilot programme to provide independent advice to those seeking to develop private sites

The caravan count does not estimate the number of Gypsy and Travellers in

need of sites. Evidence suggests that many people identifying as ‘Gypsy or Irish Travellers’ live in homes that are not mobile structures.

There are a variety of users of the Gypsy and Traveller Caravan Count statistics, including national and local government, researchers, students, as well as individual citizens with an interest in the count.

The count is used when assessing bids from local authorities for the Gypsy and Traveller Sites Capital Grant. Some of the other uses include:

- monitoring of progress towards targets
- policy development
- advice to Ministers
- informing debate in the Senedd Cymru/Welsh Parliament and beyond

Related statistics

Results from the 2021 Census have been published on ethnic group, national identity, language and religion. We have published a [topic summary for Wales](#) including the number of usual residents in Wales who identified their ethnic group as “Gypsy or Irish Traveller” or “Roma” in the 2021 Census. Datasets are available from the Office for National Statistics’ [NOMIS website](#).

Caravan Count Statistics for other UK countries is available at the following links:

[Department of Levelling Up, Housing and Communities \(2021 onwards\) and Ministry of Housing, Communities and Local Government in England \(pre-2021\)](#).

[The Scottish Government collects and publishes information on travellers in Scotland](#). In particular, a review of the evidence base is available.

[Information on Traveller accommodation in Northern Ireland.](#)

Well-being of Future Generations Act (WFG)

The Well-being of Future Generations Act 2015 is about improving the social, economic, environmental and cultural well-being of Wales. The Act puts in place seven well-being goals for Wales. These are for a more equal, prosperous, resilient, healthier and globally responsible Wales, with cohesive communities and a vibrant culture and thriving Welsh language. Under section (10)(1) of the Act, the Welsh Ministers must (a) publish indicators (“national indicators”) that must be applied for the purpose of measuring progress towards the achievement of the Well-being goals, and (b) lay a copy of the national indicators before the National Assembly. The 46 national indicators were laid in March 2016.

Information on the indicators, along with narratives for each of the well-being goals and associated technical information is available in the [Well-being of Wales report](#).

Further information on the [Well-being of Future Generations \(Wales\) Act 2015](#).

The statistics included in this release could also provide supporting narrative to the national indicators and be used by public services boards in relation to their local well-being assessments and local well-being plans.

Contact details

Statistician: Andy O'Rourke

Email: stats.inclusion@gov.wales

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